

**Sagebrush Ecosystem Program**

201 S. Roop Street, Suite 101  
Carson City, Nevada 89701  
Telephone (775) 684-8600  
Facsimile (775) 684-8604

www.sagebrusheco.nv.gov

BRIAN SANDOVAL  
Governor



**Tim Rubald**, Program Manager  
**John Copeland**, Forestry/Wildland Fire  
**Melissa Faigeles**, State Lands  
**Kelly McGowan**, Agriculture  
**Lara Niell**, Wildlife

**STATE OF NEVADA**  
**Sagebrush Ecosystem Program**

**SAGEBRUSH ECOSYSTEM COUNCIL**  
**STAFF REPORT**  
**MEETING DATE: January 8 & 9, 2014**

**DATE:** January 3, 2014  
**TO:** Sagebrush Ecosystem Council Members  
**FROM:** Sagebrush Ecosystem Technical Team  
Telephone: 775-684-8600  
**THROUGH:** Tim Rubald, Program Manager  
Telephone: 775-684-8600, Email: timrubald@sagebrusheco.nv.gov  
**SUBJECT:**

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**SUMMARY**

Dr. Jeanne Chambers will present on the on-going work by WAFWA's Fire and Invasive Initiative to develop a conceptual framework that provides a strategic approach to integrate landscape-scale and local, site-scale prioritization and decision tools for the restoration and conservation of sage-grouse habitat. This framework has been adopted by the BLM/USFS for incorporation into the Sub-regional EIS. Staff recommends the SEC provide direction to the SETT to work in partnership with the BLM/USFS to continue developing this framework with the intent to adopt it through revisions to the State Plan as part of the State's approach on fire and invasives for sage-grouse conservation.

**PREVIOUS ACTION**

**March 27, 2013.** The Council directed the SETT to meet with USFWS and NDOW staffs to discuss the USFWS comments on the Nevada State Plan and report back to the Council.

**April 22, 2013.** The Council directed the SETT to further develop the Nevada State Plan and the EIS Alternative to incorporate the concerns expressed by the USFWS.

**July 30, 2013.** The Council adopted the Sagebrush Ecosystem Strategic Detailed Timeline, which included revision of the State Plan/EIS Alternative.

**DISCUSSION**

The framework being outlined by the WAFWA work group has been recognized at the national level as presenting an innovative way to provide decision support and sideboards to management decisions related to annual grasses and altered wildfire regimes by including the concepts of resistance and resilience at multiple scales. Dr.

Chambers presentation will cover the framework as it is currently drafted. In addition to the information she will provide, this framework has been adopted by the BLM/USFS for incorporation into the Sub-regional EIS. It is currently presented in the DEIS as Appendix F Draft, Greater Sage-Grouse Wildland Fire and Invasive Species Assessment (see Attachment 1).

The SETT invited Dr. Chambers to present this work to the Science Work Group (SWG) at the November 20, 2013 meeting. The SWG has vetted this approach and agreed that it was a good direction for the State of Nevada to incorporate into the State Plan.

The SETT believes that incorporating this approach into the State Plan and the State Alternative will provide additional rigor regarding wildfire and invasives as has been recommended by the USFWS.

There is still work in progress. If given direction, the SETT will continue to work with the BLM/USFS as they work with the WAFWA work group to develop it for the DEIS. The SETT will bring this back to the Council when appropriate for review and possible adoption into the State Plan.

#### **FISCAL IMPACT**

There is no fiscal impact at this time.

#### **RECOMMENDATION**

Staff recommends the SEC provide direction to the SETT to work in partnership with the BLM/USFS to continue developing this framework with the intent to adopt it through revisions to the State Plan and Alternative, as part of the State's approach on fire and invasives for sage-grouse conservation. The SETT will bring draft changes forward for review and formal adoption when available.

#### **POSSIBLE MOTION**

There is no proposed motion at this time.

#### **Attachments:**

1. Appendix F from the Sub-regional DEIS: Draft Greater Sage-Grouse Wildland Fire and Invasive Species Assessment.

In: TR

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# Appendix F

## Draft Greater Sage-Grouse Wildland Fire and Invasive Species Assessment

# APPENDIX F

## DRAFT GREATER SAGE-GROUSE WILDLAND FIRE AND INVASIVE SPECIES ASSESSMENT

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*The following process is a suggestion for a consistent approach in conducting an assessment of the GRSG habitat and wildfire threat at the local planning area level. Variations to this approach may be made based on ID team discussion or unique issues in a given planning area. This example format is intended to portray the degree of specificity required for offices which will complete these assessments. Note that this process has similarities to watershed analysis and ecoregional assessments, and as such these documents may prove useful where they exist.*

### Introduction

Greater Sage-Grouse Wildfire and Invasive Species Habitat Assessments (hereafter referred to as “stepdown assessments”) are interdisciplinary evaluations of the threats posed by wildfire and invasive species, as well as identification of priority areas/treatment opportunities for fuels management, fire management, and restoration. Priority areas are spatial delineations where treatments, management actions, or other emphasis should be placed due to factors such as habitat quality, threats, or opportunities to protect, enhance, and restore GRSG habitat. The stepdown assessments will serve as a bridge between LUP and project level planning, and will position planning efforts to conduct project-scale NEPA following LUP Records of Decision.

The stepdown assessment process involves four steps, beginning with characterization of the planning area and concluding with spatial delineation of priority areas. The content and methods used by Forest Service (FS) and the Bureau of Land Management (BLM) in these documents should be consistent to ensure that priority areas are defined using similar criteria. These criteria and methods should be narratively described such that the US Fish and Wildlife Service (FWS) and other audiences can understand the factors considered.

## Step 1: Characterization of Greater Sage-Grouse Habitat

The purpose of this step is to broadly establish context of the planning area and GRSG habitat.

### Location and Spatial Extent

- Describe the location of the planning area, and the relationship of GRSG habitat within the planning area.

### Relationship to the Larger Scale Setting

- How does the planning area lie within the larger context of GRSG habitat?

### Quantifying Habitat within Planning Area

- Brief description of GRSG habitat described in terms of acreage, habitat classes (e.g., PPH, PGH, and/or PACs)
- Note: A summary map showing the planning area with habitat features is appropriate in Step 1. A tabular summary may also be included.

## Step 2: Issues and Key Management Questions

The purpose of this step is to devise management questions related to the issues of fuels management, fire management, and restoration. Note that this step should not answer each management question. Rather, management questions are answered in Step 4 through specific, quantified data.

### Overview

- In coordination with state wildlife agencies, the FWS, and your interdisciplinary team, develop an introductory section here which describes why fire or vegetation conditions pose a threat to GRSG in the local planning area. Describe where fire or vegetation conditions are a significant threat to GRSG habitat, and where fire, fuels, and restoration activities may help enhance habitat. In a brief paragraph or two, summarize the relationships between wildland fire, fuels management and invasives/restoration in the planning area. Examples would include annual grass/wildfire cycle, juniper encroachment into GRSG habitat, recently disturbed areas, etc.

### Key Management Questions

#### Issue #1: Fuels Management

- **In narrative format, develop management questions such as:**
  - I. Based on fire risk to important GRSG habitats, what types of fuels treatments should be implemented that will reduce the risk? Where should fuels treatments be

prioritized, and what's the amount of treatment acres/miles needed for long-term enhancement and protection of GRSG habitat?

2. Based on opportunities for fire to improve/restore GRSG habitats, what types of fuels treatments should be implemented that will increase ability to allow fire? Where should fuels treatments be prioritized, and what amount of treatment is needed for long-term enhancement and protection of GRSG habitat?
3. What fuel reduction techniques will be most effective; including, but not limited to grazing, prescribed fire, chemical, biological and mechanical treatments?
4. What are the criteria for defining priority fuels management areas (example would be the intersection of high burn probability, PPH, lek locations, and established GRSG population)?
5. Are there opportunities to utilize a coordinated approach across jurisdictional boundaries?
6. Are there areas where fuel treatments help restore GRSG habitat as well as reduce risk?

## **Issue #2: Fire Management**

### **➤ In narrative format, develop management questions such as:**

1. Where is the greatest wildfire risk, considering trends in fire occurrence, fuel conditions, and highly valued GRSG habitat?
2. Where will fire suppression resources be most successful to mitigate the risk and protect GRSG Habitats?
3. Where do opportunities exist that could enhance or improve suppression capability in important GRSG habitats?
  - a. For example, increased water availability through installation of heli wells or water storage tanks.
  - b. Decreased response time through pre-positioned resources or staffing remote stations.
4. Where should wildfire be managed to achieve Land Use Plan (LUP) objectives for improving or restoring GRSG habitat (limiting juniper expansion)?
5. What are the criteria for defining priority fire management areas? An example would be the intersection of PPH, lek locations, and high burn probability.
6. How can fire management be coordinated across jurisdictional boundaries to reduce risk or to improve GRSG habitat?

**Issue #3: Restoration**

- **In narrative format, develop management questions such as:**
  1. Are there opportunities for restoration treatments to protect, enhance or maintain GRSG habitat? Assume that funding is not a constraint, and describe which sites are biologically suitable for restoration to GRSG habitat in a reasonable period.
  2. Considering the entire planning area, what are the site conditions, such as dominant vegetation, elevation, or precipitation zones, where restoration efforts have been proven to be most successful in the recent past? An example would be mountain sagebrush sites over 5000' in elevation, and in a 16" or greater precipitation zone.
  3. What are the criteria for defining priority restoration areas? An example would be recent burns, moderately disturbed sites, or recovering allotment pastures which have not crossed ecological thresholds or become highly degraded. These may or may not be covered by existing ESR plans.
  4. Are there opportunities to utilize a coordinated approach across jurisdictional boundaries?

**Step 3: Current Conditions and Trends**

**The purpose of this step is to develop information relevant to the issues and key questions identified in Step 2. It provides a snapshot of the present condition, statement of causal factors, and a summary of the trends which are occurring.**

**Biological Summary of Vegetation, Invasive Species, and Fire Regimes**

[In this introductory section, provide a general biological summary of the planning area. Provide a narrative description of ecological trends, including description of plant communities, fire regimes, and other dominant biological factors affecting GRSG habitat.]

- Describe how fire has influenced current vegetation patterns. Are there large areas of even-aged communities, fine-scale mosaics, annual grass monocultures?
- Describe if fire regimes are intact, or if they are altered. If they are altered, describe why. Use fire regime variables such as fire frequency, severity, or size to elucidate your points.
- Describe dominant cover types making up the planning area. These can be broad seral stage groupings, general lifeforms, or more fine-scale information such as plant associations, habitat types, or ecological systems. Note: this information should be available in the LUP.
- What has been the impact of fire exclusion (e.g., increased conifer encroachment, decadent shrub communities, etc.)?
- What is the current extent of annual grasses and other invasive species?
- What are the effects of invasive species on land health? On trends in plant succession? On fire regimes?

## Fuels Management

- Describe current fuels management practices within the planning area (what are the types of fuels treatments commonly applied to which management issues) ?
- How has past fuels management influenced today's planning area (e.g., creation of mosaics, protecting certain features, increasing invasives, etc.)?
- What are causal factors which have created a need for fuels management practices?
- What are the trends in the fuels management program related to budget or capability?

## Fire Management

- Describe the current fire suppression workload.
- Describe fire occurrence trends (include discussion of fire size, numbers of starts, ignition locations)
- Describe causal factors influencing suppression effectiveness.
- Describe suppression capabilities. Discuss types and numbers of resources within office, through interagency agreements, and through resource sharing

## Restoration

- Describe invasive species which are present in the planning area
- Describe landscape conditions which may be suitable for restoration within the planning area, and the results of recent restoration efforts in the planning area
- Describe invasive species occurrence
- Describe causal factors influencing restoration needs.

## Methodology

- What are the analysis methods to be utilized and analysis assumptions?

## Use of Best Available Science

- Describe data sets used, such as the FSIM layer, local data, etc. [Many data sets being used in LUPs will also be applicable to stepdown assessments].
- What are the elements of science used?

## Step 4: Identification of Treatment Opportunities, Priority Areas, and Actions

**The purpose of this step is to utilize the information from steps 2 and 3 in order to quantify the overall need for treatment or other actions. Specifically, this step should spatially identify and quantify priority areas, using the criteria established in Step 2. Next, this step should identify treatment opportunities which fall within priority areas. Furthermore, treatments should be prioritized and an implementation schedule**

**developed, reflecting the reality that not every acre in need of treatment can receive action within the planning horizon.**

### **Fuels Management**

- Spatially delineate priority areas for fuels management, based upon criteria established in Step 2. Fuels priority areas should be delineated by type, such as:
  - Linear fuel break along roads
  - Other linear fuel breaks to create anchor points
  - Prescribed burning
  - Mechanical (e.g., conifer removal)
  - Other mechanical, biological, or chemical treatment
- Quantify the number of acres of needed fuels treatments.
- If they exist, spatially delineate areas where fuel treatments would increase the ability to use fire to improve/enhance GRSG habitat?
  - Include tables, maps or appropriate info.
- Identify coordination needed between renewable resource, fire management, and fuels management staff to facilitate planning and implementation of fuels treatments.
- Quantify a projected level of treatment within fuels management priority areas.
- Identify treatments to be planned within fuels management priority areas.
- Include a priority or implementation schedule for proposed treatments.

### **Fire Management**

- Spatially delineate priority areas for fire suppression, based upon criteria established in Step 2. Priority areas for fire management should be delineated by type, such as:
  - Initial attack priority areas;
  - Resource pre-positioning and movement priority areas;
  - Remote station staffing priority areas, if appropriate
  - Include tables, maps or other supporting information
- Quantify the number of acres of GRSG habitats for aggressive initial attack that were identified at highest risk from losing key habitat components.
- Quantify the number and type of suppression resources that will be staged or otherwise pre-positioned, as well as the associated conditions, in order to enhance initial attack capabilities.
- Spatially delineate areas where opportunities exist to enhance or improve suppression capability.
  - Include tables, maps or other supporting information.
- Spatially delineate areas where wildfire can be managed to achieve LUP objectives.

- Include tables, maps or appropriate info.
- Quantify the number of acres within fire management priority areas
- Include a priority or implementation schedule for fire suppression proposed actions.

## Restoration

- Spatially delineate priority areas for restoration, using criteria established in Step 2. Priority areas for restoration should be delineated by type, such as:
  - Seeding priority areas (aerial, drill, broadcast, or other);
  - Invasive species priority areas (herbicide, mechanical, biological, combination);
  - Priority areas requiring combinations of treatments (e.g., herbicide followed by seeding).
  - Include tables, maps or appropriate info.
- Identify locations where post-fire restoration treatments should be focused.
  - Include tables, maps or appropriate info.
- Spatially identify invasive species occurrence
- Identify coordination needed between renewable resource, fire management, and fuels management staff to facilitate planning and implementation of restoration treatments.
- Quantify the projected level of treatment within restoration priority areas.
- Identify treatments to be planned within restoration priority areas.
- Include a priority or implementation schedule for proposed restoration treatments.

## Annual Treatment Needs

1. Based on the information above and within the planning area, what are the annual needs based on the key questions and summary statements?

## Annual Treatment Abilities

1. Putting GRSG habitat protection and enhancement into perspective with other high valued resources and important land management goals, how does the annual need relate to capabilities?
2. What are the realistic annual expectations in fire management, fuels management, and restoration for the next 5 years?